

St Endellion Neighbourhood Development Plan 2019-2030 Basic Conditions Statement for Regulation 16 Version November 2019

Basic Conditions Statement

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Basic Conditions Statement

1. Introduction

This Basic Conditions Statement has been prepared by James Evans BA (Hons) AssocRTPI of Evans Planning, an Independent Planning Consultancy based in Cornwall for the St. Endellion Parish Neighbourhood Development Plan (NDP) on behalf of St. Endellion Parish Council.

The area has been designated a qualifying area and the Parish Council is a qualifying body, please see Appendix A for the Cornwall Council designation letter.

This Basic Conditions Statement is submitted to Cornwall Council under Regulation 15(1)(d) and Regulation 22(1)(e) of the Neighbourhood Planning (General) Regulations 2012 (as amended) to demonstrate that the NDP meets the legislative basic conditions contained with the Town and Country Planning Act 1990 (as amended) and the Planning and Compulsory Purchase Act 2004 (as amended) to enable the NDP to be put to a referendum.

2. Legal Framework

Regulation 15 of Part 5 of Neighbourhood Planning (General) Regulations 2012 (as amended) sets out the requirements for the qualifying body submitting an NDP to the local planning authority as follows:

15. (1) Where a qualifying body submits a plan proposal to the local planning authority it must include –

- a) a map or statement which identifies the area to which the proposed neighbourhood development plan relates;
- *b)* a consultation statement;
- c) the proposed neighbourhood development plan; and
- d) a statement explaining how the proposed neighbourhood development plan meets the requirements of paragraph 8 of Schedule 4B to the 1990 Act.

Part (a) is provided within Appendix B of this statement and includes the application, map and designation decision notice.

Parts (b) and (c) have been prepared and accompany this statement as part of the submission.

The requirements for part (d) in respect of neighbourhood development plans are that the NDP meets the basic conditions as outlined overleaf.

3. The Basic Conditions

Only a draft Neighbourhood Plan or Order that meets each of a set of basic conditions can be put to a referendum and be made. The basic conditions are set out in paragraph 8(2) of Schedule 4B to the Town and Country Planning Act 1990 (as amended) as applied to neighbourhood plans by section 38A of the Planning and Compulsory Purchase Act 2004 (as amended). The basic conditions are:

- a. having regard to national policies and advice contained in guidance issued by the Secretary of State it is appropriate to make the order (or neighbourhood plan).
- b. having special regard to the desirability of preserving any listed building or its setting or any features of special architectural or historic interest that it possesses, it is appropriate to make the order. This applies only to Orders.
- c. having special regard to the desirability of preserving or enhancing the character or appearance of any conservation area, it is appropriate to make the order. This applies only to Orders.
- d. the making of the order (or neighbourhood plan) contributes to the achievement of sustainable development.
- e. the making of the order (or neighbourhood plan) is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area).
- f. the making of the order (or neighbourhood plan) does not breach, and is otherwise compatible with, EU obligations.
- g. prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the order (or neighbourhood plan).

In this regard, we are dealing specifically with a Neighbourhood (Development) Plan. Thereby the conditions outlined under sections b. and c. referred to above, which apply only to Orders are not relevant in this case.

Over the following pages it will be demonstrated how the NDP meets each of relevant conditions outlined above.

4. <u>Meeting the Basic Conditions</u>

a. Having regard to national policies and advice contained in guidance issued by the Secretary of State it is appropriate to make the order (or neighbourhood plan)

Throughout the preparation of the NDP and having regard as to appropriateness to make the plan, regard has been had to '*national policies and advice contained in guidance issued by the Secretary of State.*'

Principally this has related to the policies contained within the National Planning Policy Framework (NPPF) and the Government's National Planning Practice Guidance (NPPG), the latter of which provides guidance on the application of policies in the NPPF in response to on-going advice from Central Government and relevant case law.

The Ministry of Housing, Communities and Local Government published the revised NPPF in July 2018, with subsequent updated in February 2019. This is the first revision of the National Planning Policy Framework since 2012. It implements around 85 reforms announced previously through the Housing White Paper, the planning for the right homes in the right places consultation and the draft revised National Planning Policy Framework consultation.

Turning to the sections of the February 2019 NPPF for delivering sustainable development as listed below, we have taken each policy in turn and highlighted the relevant sections applicable to each of the NDP policies and how the policy has had appropriate regard to their policy direction.

- Section 1. Introduction
- Section 2. Achieving sustainable development
- Section 3. Plan-making
- Section 4. Decision-making
- Section 5. Delivering a sufficient supply of homes
- Section 6. Building a strong, competitive economy
- Section 7. Ensuring the vitality of town centres
- Section 8. Promoting healthy and safe communities
- Section 9. Promoting sustainable transport
- Section 10. Supporting high quality communications
- Section 11. Making effective use of land
- Section 12. Achieving well-designed places
- Section 13. Protecting Green Belt land
- Section 14. Meeting the challenge of climate change, flooding and coastal change
- Section 15. Conserving and enhancing the natural environment
- Section 16. Conserving and enhancing the historic environment
- Section 17. Facilitating the sustainable use of minerals

Table 1: Having Regard to National Policy and Advice

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance
Policy 1: Locations and Scale for New Housing Development	Delivering a sufficient supply of homes (paragraphs 59-79)	Paragraph 77 explains that 'In rural areas, planning policies and decisions should be responsive to local circumstances and support housing developments that reflect local needs. Local planning authorities should support opportunities to bring forward rural exception sites that will provide affordable housing to meet identified local needs, and consider whether allowing some market housing on these sites would help to facilitate this.' Paragraph 78 further explains that. 'To promote sustainable development in
		rural areas, housing should be located where it will enhance or maintain the vitality of rural communities. Planning policies should identify opportunities for villages to grow and thrive, especially where this will support local services. Where there are groups of smaller settlements, development in one village may support services in a village nearby.'
		In accordance with the above objectives identified within paragraph 77 and 78 of the NPPF, policy 1 of the NDP is responsive to local circumstances in rural areas by supporting housing developments that reflect local needs.
Policy 2: Replacement Dwellings	Delivering a sufficient supply of homes (paragraphs 59-79)	Policy seeks to maintain control over accommodation scale so as to ensure small scale accommodation is not lost in the Parish, alongside seeking to ensure replacement housing is appropriate in context.
	Achieving well-designed places (paragraphs 124- 132)	The policy accords with the Paragraph 77 which explains that 'In rural areas, planning policies and decisions should be responsive to local circumstances and support housing developments that reflect local needs' alongside Paragraph 125 of the NPPF which states that 'Plans should, at the most appropriate level, set out a clear design vision and expectations, so that applicants have as much certainty as possible about what is likely to be acceptable. Design policies should be developed with local communities so they reflect local aspirations, and are grounded in an understanding and evaluation of each area's defining characteristics. Neighbourhood plans can play an important role in identifying the special qualities of each area and explaining how this should be reflected in development.' .
Policy 3: Principle Residency Condition to be attached to all new-build and replacement dwellings	Delivering a sufficient supply of homes (paragraphs 59-79)	This policy seeks to limit the use of new -build and replacement housing to full time occupancy to ensure the future vitality of the settlements and the parish in response to local need as acknowledged through paragraph 77 of the NPPF 'In rural areas, planning policies and decisions should be responsive to local circumstances and support housing developments that reflect local needs'.
Policy 4 Succession	Delivering a sufficient supply of homes (paragraphs 59-79)	The policy supports succession housing on established farming enterprises subject to set criteria in accordance with paragraph 83 of the NPPF which seeks to 'enable: a) the sustainable growth and expansion of all types of business in rural areas, both through conversion of existing buildings and

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance
Housing on Farms	Building a strong, competitive economy (paragraphs 80-84)	well-designed new buildings;' and 'b) the development and diversification of agricultural and other land-based rural businesses;'
		Furthermore paragraph 79 of the NPPF supports new dwellings in the open countryside where there is 'there is an essential need for a rural worker, including those taking majority control of a farm business, to live permanently at or near their place of work in the countryside.'
Policy 5: Housing Mix, Size and Layout	Delivering a sufficient supply of homes (paragraphs 59-79)	Paragraph 61 of the NPPF outlines that 'the size, type and tenure of housing needed for different groups in the community should be assessed and reflected in planning policies (including, but not limited to, those who require affordable housing, families with children, older people, students, people with disabilities, service families, travellers, people who rent their homes and people wishing to commission or build their own homes.' Paragraph 77 explains that 'In rural areas, planning policies and decisions should be responsive to local circumstances and support housing dovelopments that reflect local ponts'.
		developments that reflect local needs.' In accordance with the above objectives identified within paragraphs 61 and 77 of the NPPF, policy 4 of the NDP is responsive to local circumstances in rural areas by supporting housing developments that reflect local needs.
Policy 6: Design (including sub Policies 5A- 5R)	Achieving well-designed places (paragraphs 124- 132) Conserving and enhancing the natural environment (paragraphs 170-173)	Paragraph 125 of the NPPF states that 'Plans should, at the most appropriate level, set out a clear design vision and expectations, so that applicants have as much certainty as possible about what is likely to be acceptable. Design policies should be developed with local communities so they reflect local aspirations, and are grounded in an understanding and evaluation of each area's defining characteristics. Neighbourhood plans can play an important role in identifying the special qualities of each area and explaining how this should be reflected in development.'
	Conserving and enhancing the historic environment (paragraphs 184-88)	Furthermore, Paragraph 126 explains that 'To provide maximum clarity about design expectations at an early stage, plans or supplementary planning documents should use visual tools such as design guides and codes. These provide a framework for creating distinctive places, with a consistent and high quality standard of design. However their level of detail and degree of prescription should be tailored to the circumstances in each place, and should allow a suitable degree of variety where this would be justified.'
		Paragraph 170 explains that 'Planning policies and decisions should contribute to and enhance the natural and local environment by:
		a) protecting and enhancing valued landscapes, sites of biodiversity or geological value and soils (in a manner commensurate with their statutory status or identified quality in the development plan);
		b) recognising the intrinsic character and beauty of the countryside, and the wider benefits from natural capital and ecosystem services – including the

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance
		economic and other benefits of the best and most versatile agricultural land, and of trees and woodland;
		c) maintaining the character of the undeveloped coast, while improving public access to it where appropriate;
		d) minimising impacts on and providing net gains for biodiversity, including by establishing coherent ecological networks that are more resilient to current and future pressures;
		e) preventing new and existing development from contributing to, being put at unacceptable risk from, or being adversely affected by, unacceptable levels of soil, air, water or noise pollution or land instability. Development should, wherever possible, help to improve local environmental conditions such as air and water quality, taking into account relevant information such as river basin management plans; and
		f) remediating and mitigating despoiled, degraded, derelict, contaminated and unstable land, where appropriate.
		Paragraph 185 advises that 'Plans should set out a positive strategy for the conservation and enjoyment of the historic environment, including heritage assets most at risk through neglect, decay or other threats. This strategy should take into account:
		a) the desirability of sustaining and enhancing the significance of heritage assets, and putting them to viable uses consistent with their conservation;
		b) the wider social, cultural, economic and environmental benefits that conservation of the historic environment can bring;
		c) the desirability of new development making a positive contribution to local character and distinctiveness; and
		d) opportunities to draw on the contribution made by the historic environment to the character of a place.'
		The purpose of policy 5 of the NDP is to reinforce and strengthen the above objectives at local level with specific regard to the design and character of St. Endellion Parish. In preparing this policy, a Townscape Assessment has been undertaken to highlight the characteristics and key features to have regard to in decision making and preparing proposals.
Policy 7: Non- designated heritage Assets	Achieving well-designed places (paragraphs 124- 131)	The policy acknowledges the value of both designated and non-designated assets in the parish in line with Section 16 of the NPPF.
	Conserving and enhancing the historic	Paragraph 129 of the NPPF which explains that 'Local planning authorities should identify and assess the particular significance of any heritage asset that may be affected by a proposal (including by development affecting the setting of a heritage asset) taking account of the available evidence and any necessary expertise. They should take this into account when considering the impact of a proposal on a heritage asset, to avoid or

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance	
	environment (paragraphs 184-202)	minimise any conflict between the heritage asset's conservation and any aspect of the proposal.'	
		The policy also reflects the direction in paragraph 192 of the NPPF to not only take account of 'the desirability of sustaining and enhancing the significance of heritage assets and putting them to viable uses consistent with their conservation' but to acknowledge ' the positive contribution that conservation of heritage assets can make to sustainable communities including their economic vitality'; and ' the desirability of new development making a positive contribution to local character and distinctiveness '	
Policy 8: Safeguarding and Enhancing Valued	Conserving and enhancing the natural environment (paragraphs 170-183)	The whole of the Parish is considered to be a valued landscape as referred to under paragraph 170 of the NPPF, with the majority of which being designated as an AONB which is safeguarded through paragraphs 170, 171 and 172 of the NPPF.	
Landscapes and Seascape		Policy 6 of the NDP strives to ensure that future development is sensitive to the needs of this special environment and takes into account existing AONB Management Plans that help to shape the area. The Cornwall AONB Management Plan 2016-2021 has been used as an evidence base for the protected landscape.	
Policy 9: Conserving and Enhancing Biodiversity through Development	Conserving and enhancing the natural environment (paragraphs 170-183)	Policy seeks to safeguard and enhance the biodiversity in the Parish in accordance with paragraph 170 d) which supports development that would result in <i>'minimising impacts on and providing net gains for biodiversity, including by establishing coherent ecological networks that are more resilient to current and future pressures.'</i>	
Policy 10: Supporting a Prosperous Rural Economy in the Parish	Building a strong, competitive economy (paragraphs 80-84) Promoting healthy and safe communities	Given the relatively rural location of the Parish, this policy seeks to maintain and encourage St. Endellion Parish's local economy ensuring that people will have good opportunities and access to local employment, the policy also seeks to retain existing business which are valued to the community. The policy has been written in accordance with the NPPF and most specifically, paragraphs 83 and 92 as set out below:	
	(paragraphs 91-101) Promoting sustainable transport (paragraphs 102-111)	Paragraph 83: 'a) the sustainable growth and expansion of all types of business in rural areas, both through conversion of existing buildings and well-designed new buildings;	
		b) the development and diversification of agricultural and other land-based rural businesses;	
		c) sustainable rural tourism and leisure developments which respect the character of the countryside; and	

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance	
		d) the retention and development of accessible local services and community facilities, such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship.'	
		Paragraph 92:	
		'To provide the social, recreational and cultural facilities and services the community needs, planning policies and decisions should:	
		 a) plan positively for the provision and use of shared spaces, community facilities (such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship) and other local services to enhance the sustainability of communities and residential environments; 	
		 b) take into account and support the delivery of local strategies to improve health, social and cultural well-being for all sections of the community; 	
		 c) guard against the unnecessary loss of valued facilities and services, particularly where this would reduce the community's ability to meet its day-to-day needs; 	
		d) ensure that established shops, facilities and services are able to develop and modernise, and are retained for the benefit of the community; and	
		 ensure an integrated approach to considering the location of housing, economic uses and community facilities and services.' 	
Policy 11: Protection of Existing Stock	Building a strong, competitive economy (paragraphs 80-84)	Paragraphs 83 and 84 support a prosperous rural economy encouraging the sustainable growth and expansion of all types of business in rural areas.	
of Tourism Accommodatio n	(paragraphs oo o+)	Paragraph 83. d) enables for 'the retention and development of accessible local services and community facilities, such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship.'	
Policy 12: Development at St. Endellion Settlement	Delivering a sufficient supply of homes (paragraphs 59-79) Building a strong, competitive economy (paragraphs 80-84) Promoting healthy and safe communities (paragraphs 91-101)	The cultural and historic associations with the settlement of St Endellion and the possible capacity to accommodate appropriate development create a unique opportunity. The policy supports development at the settlement that supports the existing activities, and builds upon paragraph 83 d) of the NPPF which seeks the <i>'the retention and development of</i> <i>accessible local services and community facilities, such as local shops,</i> <i>meeting places, sports venues, open space, cultural buildings, public houses</i> <i>and places of worship'</i> , paragraph 92 b) 'take into account and support the delivery of local strategies to improve health, social and cultural well-being for all sections of the community' and paragraph 172 which in the AONB states that 'The conservation and enhancement of wildlife and cultural heritage are also important considerations in these areas.'	

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance
	Promoting sustainable transport (paragraphs 102-111)	
Policy 13: Local Green Space designations	Promoting healthy and safe communities (paragraphs 91-101) Conserving and enhancing the natural environment (paragraphs 170-183) Conserving and enhancing the historic environment (paragraphs 184-202)	 2 open spaces of community value have been highlighted within this policy. Paragraph 99 of the NPPF explains that 'The designation of land as Local Green Space through local and neighbourhood plans allows communities to identify and protect green areas of particular importance to them. Designating land as Local Green Space should be consistent with the local planning of sustainable development and complement investment in sufficient homes, jobs and other essential services. Local Green Spaces should only be designated when a plan is prepared or updated, and be capable of enduring beyond the end of the plan period.' Paragraph 100 of the NPPF continues to say that. 'The Local Green Space designation should only be used where the green space is: a) in reasonably close proximity to the community it serves; b) demonstrably special to a local community and holds a particular local significance, for example because of its beauty, historic significance, recreational value (including as a playing field), tranquillity or richness of its wildlife; and c) local in character and is not an extensive tract of land.' Policy 10 of the NDP relates to land which is important to the community, and the land is not considered to be required for housing or economic use given that these aspects have been established through Policy 3 of the NDP. It is thereby concluded that this policy accords with the provisions of the paragraphs above.
Policy 14: Footpaths and Access	Promoting healthy and safe communities (paragraphs 91-101) Promoting sustainable transport (paragraphs 102-111)	The policy seeks to deliver safe and accessible routes with specific regard Public Right of Ways in the parish as supported through paragraphs 98 and 102 of the NPPF, which states : Paragraph 98: 'Planning policies and decisions should protect and enhance public rights of way and access, including taking opportunities to provide better facilities for users, for example by adding links to existing rights of way networks including National Trails.' Paragraph 102: 'Transport issues should be considered from the earliest stages of plan- making and development proposals, so that:

NDP Policy NPPF 2019		Explanation of how the policy has regard to the National Policy and Guidance		
		a) the potential impacts of development on transport networks can be addressed;		
		b) opportunities from existing or proposed transport infrastructure, and changing transport technology and usage, are realised – for example in relation to the scale, location or density of development that can be accommodated;		
		c) opportunities to promote walking, cycling and public transport use are identified and pursued;		
		d) the environmental impacts of traffic and transport infrastructure can be identified, assessed and taken into account – including appropriate opportunities for avoiding and mitigating any adverse effects, and for net environmental gains; and		
		e) patterns of movement, streets, parking and other transport considerations are integral to the design of schemes, and contribute to making high quality places.'		
Policy 15: St. Endellion	Promoting healthy and safe communities (paragraphs 91-101)	This is a specific policy that supports the retention of St. Endellion Playing Fields and associated development.		
Playing Field		This direction is supported by paragraph 92 of the NPPF with specific regard to point c of the criteria as set out below:		
		'To provide the social, recreational and cultural facilities and services the community needs, planning policies and decisions should:		
		a) plan positively for the provision and use of shared spaces, community facilities (such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship) and other local services to enhance the sustainability of communities and residential environments;		
		b) take into account and support the delivery of local strategies to improve health, social and cultural well-being for all sections of the community;		
		c) <u>guard against the unnecessary loss of valued facilities and services,</u> particularly where this would reduce the community's ability to meet its		
		<u>day-to-day needs;</u>		
		d) ensure that established shops, facilities and services are able to develop and modernise, and are retained for the benefit of the community; and		
		e) ensure an integrated approach to considering the location of housing, economic uses and community facilities and services.'		
Policy 16: Safeguarding	Promoting healthy and safe communities (paragraphs 91-101)	This is a specific policy that supports the retention and encourage new of community facilities across St. Endellion Parish.		

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance
Community Facilities		This direction is supported by paragraph 92 of the NPPF with specific regard to point c of the criteria as set out below:
		'To provide the social, recreational and cultural facilities and services the community needs, planning policies and decisions should:
		a) plan positively for the provision and use of shared spaces, community facilities (such as local shops, meeting places, sports venues, open space, cultural buildings, public houses and places of worship) and other local services to enhance the sustainability of communities and residential environments;
		<i>b)</i> take into account and support the delivery of local strategies to improve health, social and cultural well-being for all sections of the community;
		c) guard against the unnecessary loss of valued facilities and services, particularly where this would reduce the community's ability to meet its day-to-day needs;
		d) ensure that established shops, facilities and services are able to develop
		and modernise, and are retained for the benefit of the community; and
		e) ensure an integrated approach to considering the location of housing, economic uses and community facilities and services.'
Policy 17: Community Infrastructure	Delivering a sufficient supply of homes (paragraphs 59-79)	The specified 25% element of the Local Element of the Community Infrastructure Levy is in line with the above criteria and as set out within Regulation 122(2) of the Community Infrastructure Levy Regulations 2010.
Levy (local Element)	Building a strong, competitive economy (paragraphs 80-84)	The Policy aligns with the range of Sections in the NPPF which require development to provide the necessary associated infrastructure.
	Promoting healthy and safe communities (paragraphs 91-101)	
	Promoting sustainable transport (paragraphs 102-111)	
	Meeting the challenge of climate change, flooding and coastal change (paragraphs 148- 169)	
Policy 18: Renewable Energy	Meeting the challenge of climate change, flooding and coastal	The policy seeks to appropriate energy reduction/carbon reduction and energy production technologies that are of a scale and design that do not erode the character of the landscape, heritage and coastline of St. Endellion parish.

NDP Policy	NPPF 2019	Explanation of how the policy has regard to the National Policy and Guidance
	change (paragraphs 148- 169) Conserving and enhancing the natural environment (paragraphs 170-183)	The policy accords with paragraph 148 of the NPPF which reads 'The planning system should support the transition to a low carbon future in a changing climate, taking full account of flood risk and coastal change. It should help to: shape places in ways that contribute to radical reductions in greenhouse gas emissions, minimise vulnerability and improve resilience; encourage the reuse of existing resources, including the conversion of existing buildings; and support renewable and low carbon energy and associated infrastructure.' This is central to the economic, social and environmental dimensions of sustainable development, whilst acknowledging paragraph 170 of the NPPF with regard to valued landscapes.

NB. A number of the sections in the NPPF are not applicable to the NDP area or do not have a directly relevant policy within the document as the relevant planning policy considerations are already considered to be adequately managed through policies in the NPPF and/ or the adopted Cornwall Local Plan.

d. The making of the order (or neighbourhood plan) contributes to the achievement of sustainable development.

From its starting point, the NDP has been prepared with a clear understanding of the requirement for achieving sustainable development as outlined in paragraphs 7-14 of the NPPF.

Table 2 on the preceding pages demonstrates how the NDP has had regard to the policies in the NPPF which deliver sustainable development. In addition, Table 3 on the subsequent pages outlines how the NDP demonstrates conformity with the Cornwall Local Plan.

The NDP as a result clearly contributes to achieving sustainable development by seeking to protect and enhance what is valuable to the community whilst allowing for development that contributes to supporting a strong, vibrant and healthy Parish and building a strong, responsive and competitive rural economy.

Thereby the NDP policies seek to achieve sustainable development by seeking jointly and simultaneously the three mutually dependent roles of sustainable development - economic, social and environmental – and the interplay between them.

e. The making of the order (or neighbourhood plan) is in general conformity with the strategic policies contained in the development plan for the area of the authority (or any part of that area).

The single development plan for the area is the Cornwall Local Plan (CLP). The CLP was adopted by Cornwall Council on the 22 November 2016.

The CLP contains the following strategic policies:

Policy 1 Presumption in favour of sustainable development

Policy 2 Spatial strategy

Policy 2a Key targets

Policy 3 Role and function of places

Policy 4 Shopping, services and community facilities

Policy 5 Jobs and skills

Policy 6 Housing mix

Policy 7 Housing in the countryside

Policy 8 Affordable housing

Policy 9 Rural Exception Schemes

Policy 10 Managing viability

Policy 11 Gypsies, Travellers and Travelling Showpeople

Policy 12 Design

Policy 13 Development standards

Policy 14 Renewable and low carbon energy

Policy 15 Safeguarding renewable energy

Policy 16 Health and wellbeing

Policy 17 Minerals – general principles

Policy 18 Minerals safeguarding

- Policy 19 Strategic waste management principles
- Policy 20 Managing the provision of waste management facilities
- Policy 21 Best use of land and existing buildings
- Policy 22 European protected sites
- Policy 23 Natural environment
- Policy 24 Historic environment
- Policy 25 Green infrastructure
- Policy 26 Flood risk management and coastal change
- Policy 27 Transport and accessibility

Policy 28 Infrastructure

Table 3 overleaf provides a summary of how each of the NDP policies align with the applicable policies in the CLP to demonstrate the *'general conformity'* of the NDP with the strategic policies for the area, being those in the CLP.

Table 3 Demonstrating Conformity with the Strategic Policies in the Development Plan for the Area

	Strategic develo	ation of how the policy is in general conformity with the pment plan
Scale for New Housing strat Development Polic targe Polic func Polic servi com facili Polic skills Polic in th Polic skills Polic func Polic Skills Polic func Polic Skills Polic func Polic func Polic func	tegy bounda principl cy 2a: Key ets Paragra outside focus u, smaller sites and munity ities The sup parishe so 27 : Housing te countryside cy 9: Rural petion emes 5. No sett Policy 3 'Outside employ Commu	aph 1.64 of the Cornwall Local Plan (CLP) which highlights that of the main urban areas 'development would be expected to pon meeting local need and supporting the sustainability of communities through windfall development, including infill ad exceptions sites. Development should be of a scale and nature riate to the character, role and needs of the local community.' proach complies with Policy 2A which seeks to 'provide homes in ortionate manner where they can best meet need.' oporting text to Policy 3 of the CLP states that the 'majority of is that do not have a town or village named in Policy 3 can meet maining housing requirement through the following: Existing sites with planning permission;

NDP Policy	Applicable Local Plan Strategic Policy	Explanation of how the policy is in general conformity with the development plan
		The key role of this policy is to define the areas in Port Isaac, Port Gaverne, Trelights and St Endellion village to accommodate sustainable growth. It identifies the development boundaries for the delivery of housing to distinguish where differing housing policies in the CLP apply in conformity with policy 3 of the CLP.
Policy 2: Replacement Dwellings	Policy 7: Housing in the countryside Policy 13: Design	Policy aligns with Policy 7 1. Which states that 'Replacement dwellings broadly comparable to the size, scale and bulk of the dwelling being replaced and of an appropriate scale and character to their location'
Policy 3: Principle Residency Condition to be attached to all new-build and replacement dwellings	Policy 2a: Key targets Policy 3: Role and function of places	The policy seeks to limit new and replacement housing from being used for second homes and thus providing full time occupancy accommodation in line with Policy 2a of the Local Plan which requires that 'the Local Plan will provide homes in a proportionate manner where they can best meet need and sustain the role and function of local communities and that of their catchment'; Policy 2a 1 which seeks 'to deliver sufficient new housing of appropriate types to meet future requirements' and Paragraph 1.32 as supporting text to Policy 3 explains that 'development would be expected to focus upon meeting local need and supporting the sustainability of smaller communities'.
Policy 4: Succession Housing on Farms	Policy 2 Spatial strategy Policy 2a Key targets Policy 3 Role and function of places	Paragraph 2.7 of the Local Plan explains that 'Cornwall's agricultural sector accounts for almost 10,699 jobs and 3% of the GVA for Cornwall. Overall, it is estimated that Cornwall's agricultural sector contributes more than £244m to the gross domestic product of Cornwall. Agriculture also adds considerably to the management of our landscape, upon which tourism relies. It also supplies our food. Supporting the continued growth of the agricultural sector and supporting diversification of the industry will be critical to the Cornwall's future, long term prosperity.'
	Policy 5 Jobs and skills Policy 7 Housing in the countryside	Paragraph 2.37 highlights that 'Development, particularly providing homes that meets needs arising from activities that require an essential, functional presence in the rural environment will be supported.'
		Policy 3 provides for much needed succession housing on farms and requires proposals to demonstrate the functional need for the dwelling alongside outlining the viability of the farming enterprise as per the above requirements in in support of the primary economy in the Parish.
Policy 5: Housing Mix, Size and Layout	Policy 3: Role and function of places	Policy 2a 1 of the CLP seeks 'to deliver sufficient new housing of appropriate types to meet future requirements'.
	Policy 13: Design Policy 14: Development Standards	Furthermore, paragraph 1.32 as supporting text to Policy 3 explains that 'development would be expected to focus upon meeting local need and supporting the sustainability of smaller communities'. The policy seeks to deliver that objective, responding to local need and the type and size of accommodation required in the Parish.

NDP Policy	Applicable Local Plan Strategic Policy	Explanation of how the policy is in general conformity with the development plan
Policy 6: Design (including sub Policies 5A- 5R)	Policy 2: Spatial strategy Policy 13: Design	Point 1 of policy 2 (Respecting and enhancing quality of place) seeks to 'maintain and respect the special character of Cornwall, recognising that all urban and rural landscapes, designated and undesignated, are important by:
		that all urban and rural landscapes, designated and undesignated, are
		significance of all heritage assets that would be affected by the proposals and the nature and degree of any effects and demonstrating how, in order of preference, any harm will be avoided, minimised or mitigated.' The NDP policy seeks to ensure that future development is sensitive to the needs of this special environment and takes into account existing character of the are as described in the supporting Townscape Assessment. Thus being written in conformity with the overarching strategic policies as set out within the CLP.

NDP Policy	Applicable Local Plan Strategic Policy	Explanation of how the policy is in general conformity with the development plan
Policy 7: Non-designated heritage assets	Policy 24 Historic environment	Policy 24 Historic Environment supports development proposals that 'sustain the cultural distinctiveness and significance of Cornwall's historic rural, urban and coastal environment by protecting, conserving and where appropriate enhancing the significance of designated and non-designated assets and their settings'
		The principles of the NDP policy which require development proposals to respect intrinsic architectural and historical value, design and distinct physical features; and its setting and contribution to the local scene of undesignated heritage assets is in accordance with the policy approach outlined above.
Policy 8: Safeguarding and Enhancing Valued Landscapes and Seascape	Policy 23: Natural environment	Policy 23. 1. Natural Environment outlines that 'development proposals will need to sustain local distinctiveness and character and protect and where possible enhance Cornwall's natural environment and assets according to their international, national and local significance'.
		Policy 23. 2a requires that 'great weight will be given to conserving the landscape and scenic beauty within or affecting the setting of the AONB'.
		This policy additionally requires that 'proposals should be informed by and assist the delivery of the objectives of the Cornwall AONB Management Plan'.
		The NDP policy seeks to retain the important rural, estuary and coastal views within St. Endellion Parish which contribute to the special character of St. Endellion Parish and to the enjoyment of residents and visitors alike. The policy adds local level detail which is in line with the key objectives as set out with policy 23 of the CLP.
Policy 9: Conserving and	Policy 23: Natural	Policy 7 aligns with Point 1 of policy 2 (Respecting and enhancing
Enhancing Biodiversity	environment	quality of place) seeks to 'maintain and respect the special character of
through Development		Cornwall, recognising that all urban and rural landscapes, designated and undesignated, are important by:
		Ensuring that the design of development is high quality and demonstrates a cultural, physical and aesthetic understanding of its location;
		Considering the impact of development upon the biodiversity, beauty and diversity of landscape and seascape, character and setting of settlements, wealth of natural resources, agricultural, historic and recreational value of Cornwall;
		Identifying the value and sensitivity, of the character and importance of landscapes, biodiversity and geodiversity and historic assets;
		Protecting, conserving and enhancing the natural and historic landscape, heritage, cultural, biodiversity and geodiversity assets of Cornwall in recognition of their international, national and local status,

NDP Policy	Applicable Local Plan Strategic Policy	Explanation of how the policy is in general conformity with the development plan
		in accordance with national legislation and policy, as amplified by the other policies of this plan.'
		Policy 23. 3. Explains that 'Development should conserve, protect and where possible enhance biodiversity and geodiversity interests and soils commensurate with their status and giving appropriate weight to their importance. All development must ensure that the importance of habitats and designated sites are taken into account and consider opportunities for the creation of a local and county-wide biodiversity network of wildlife corridors which link County Wildlife Sites and other areas of biodiversity importance, helping to deliver the actions set out in the Cornwall Biodiversity Action Plan.'
Policy 10: Supporting a Prosperous Rural Economy in the Parish	Policy 3: Role and function of places Policy 5: Jobs and skills	Point 1A of policy 5 of the CLP requires for employment sites to be 'well integrated to our city, towns and villages' and at point 1 'in the countryside and smaller rural settlements be of a scale appropriate to its location or demonstrate an overriding locational and business need to be in that location such as farm diversification.'
		Point 2 of policy 5 relates to the loss of business space and a criteria approach in assessing whether such proposal is supported.
		This NDP policy sets out to maintain and encourage St. Endellion Parish's local economy by safeguarding existing and encouraging new appropriately scaled commercial and business developments.
Policy 11: Protection of Existing Stock of Tourism Accommodation	Policy 1: Spatial Strategy	Objective 2 to Policy 1 of the CLP seeks to Enhance the cultural and tourist offer in Cornwall and to continue to promote Cornwall as a year
	Policy 5: Jobs and skills	round destination for tourism and recreation.
	SKIIIS	The supporting text to Policy through paragraph 2.8 explains that 'Tourism: The quality of Cornwall's landscapes, seascapes, towns and cultural heritage, enables tourism to play a major part in our economic, social and environmental wellbeing, it generates significant revenues,
		provides thousands of jobs and supports communities. Our key challenge is to realise this opportunity in better wages through improved quality and a longer season.'
		Point 2 of policy 5 relates to the loss of business space and a criteria approach in assessing whether such proposal is supported.
		This NDP policy sets out to safeguarding components of the existing tourism stock in the Parish so as to ensure continuity of high quality accommodation, which provides both direct and in direct jobs.
Policy 12: Development at St. Endellion Settlement	Policy 3: Role and function of places	Policy seeks to build upon the cultural activities in the settlement through supporting commensurate and associated development. This is supported via the following policies and supporting text;
	Policy 5: Jobs and skills	Objective 2 of the CLP seeks to 'Enhance the cultural and tourist offer
	Policy 16: Health and wellbeing	in Cornwall and to continue to promote Cornwall as a year round destination for tourism and recreation.'

NDP Policy	Applicable Local Plan Strategic Policy	Explanation of how the policy is in general conformity with the development plan
	Policy 23: Natural environment Policy 27:	Paragraph 1.32 as supporting text to Policy 3 explains that 'development would be expected to focus upon meeting local need and supporting the sustainability of smaller communities'.
	Transport and accessibility	Paragraph 2.8 in support of Policy 5 states : 'Tourism: The quality of Cornwall's landscapes, seascapes, towns and cultural heritage, enables tourism to play a major part in our economic, social and environmental wellbeing, it generates significant revenues, provides thousands of jobs and supports communities. Our key challenge is to realise this opportunity in better wages through improved quality and a longer season.'
Policy 13: Local Green Space designations	Policy 23: Natural environment Policy 25: Green infrastructure	Point 1 of policy 23 of the CLP sets out that 'Development proposals will need to sustain local distinctiveness and character and protect and where possible enhance Cornwall's natural environment and assets according to their international, national and local significance.'
		Point 5 of policy 25 of the CLP seeks to provide 'accessible and good quality open space and where applicable improved access to coastal space.'
		Point 7 further outlines that
		'in exceptional circumstances where retention of the most important green infrastructure assets and connections is outweighed by the benefits arising from the development proposals and they cannot be retained on site, the loss resulting from the proposed development should be replaced by equivalent or better provision in terms of quantity and quality and ecological or open space value that enhances the provision of ecosystem services in a suitable location.'
		The Local Green space designation contained in this policy responds directly to paragraph 99 of the NPPF by safeguarding recreational areas and green spaces that meet the criteria contained in paragraph 100 of the NPPF.
		Policy 10 of the NDP identifies 2 open spaces of heritage and recreational value to St. Endellion whereby the intention of the policy seeks to preserve the open green spaces which are of great value to the people of St. Endellion Parish. Identifying these locations for their value is sources from the overarching policies within the CLP and specifically those identified above.
Policy 14: Footpaths and Access	Policy 14: Development Standards	Policy 11 of the NDP seeks to encourage sustainable forms of transport with specific regard to cycle ways and Public Right of Ways in line with the relevant policies of the CLP as set out below.
	Policy 16: Health and wellbeing	Point 1D of policy 13 seeks to create 'a network of safe well connected routes which are easy to read and navigate by the use of landmarks, spaces, views and intersection'.
	Policy 25: Green infrastructure	Point 3 of Policy 16 of the CLP seeks to 'Maximise the opportunity for physical activity through the use of open space, indoor and outdoor sports and leisure facilities and providing or enhancing active travel networks that support and encourage walking, riding and cycling' and

NDP Policy	Applicable Local Plan Strategic Policy	Explanation of how the policy is in general conformity with the development plan
	Policy 27: Transport and accessibility	Policy 25 which requires 'Retaining and enhancing the most important environmental infrastructure assets and connections that contribute to the functionality of networks of ecosystems and our Strategic Environmental Infrastructure Network in their existing location.'
Policy 15: St. Endellion Playing Field	Policy 25 Green infrastructure	Policy seeks to safeguard and maintain the playing field in accordance with policy 25 of the CLP with specific regard to ' <i>Providing accessible</i> <i>and good quality open space and where applicable improved access to</i> <i>coastal space</i> ' and ' <i>Providing clear arrangements for the long-term</i> <i>maintenance and management and/or enhancement of the green</i> <i>infrastructure assets.</i> '
Policy 16: Safeguarding Community Facilities	Policy 16: Health and wellbeing	The NDP policy seeks to retain existing facilities for future community use future health needs which is clearly supported by the following CLP policies:
	Policy 25 Green infrastructure	This approach follows the approach taken within point 4 of policy 4 as set out below: following policies in the CLP:
		'4. Community facilities and village shops should, wherever possible, be retained and
		new ones supported. Loss of provision will only be acceptable where the proposal shows:
		a. no need for the facility or service;
		b. it is not viable; or
		c. adequate facilities or services exist or the service can be re- provided in locations that are similarly accessible by walking, cycling or public transport.'
Policy 17: Community Infrastructure Levy (local Element)	Policy 28: Infrastructure	Policy 14 has been written in accordance with policy 28 of the CLP and in particular, points 1 and 2 as described below:
		'Developer contributions will be sought to ensure that the necessary physical, social, economic and green infrastructure is in place to deliver development. Contributions will be used to provide or enhance local infrastructure that is adversely affected by the development of a site but which will not be delivered on that site.
		Development will be permitted where it would:
		1. Be supported by appropriate infrastructure provided in a timely manner; and
		2. Provide on-site mitigation measures or make financial contributions for site specific infrastructure provision not in the Regulation 123 list, including maintenance and management contributions, to be negotiated on a site-by-site basis.'
		Financial contributions for development proposals are accepted by the CLP and the specified 25% element of the Local Element of the Community Infrastructure Levy is inline with the ability to seek off-site

NDP Policy	Applicable Local Plan Strategic Policy	Explanation of how the policy is in general conformity with the development plan
		financial contributions as set out within Regulation 122(2) of the Community Infrastructure Levy Regulations 2010.
Policy 18: Renewable Energy	Policy 14: Renewable and low carbon energy	Policy 15 of the NDP sets out to support appropriate energy reduction/carbon reduction and energy production technologies that are of a scale and design that do not erode the character of the landscape, the estuary and coastline of St. Endellion parish.
	Policy 23: Natural Environment	Supported by Policy 14 of the Local Plan which encourages renewable energy deliver but acknowledged that care is required in terms of landscape integration as per policy 23.

NB. A number of the policies in the CLP are not applicable to the NDP area or do not have a directly relevant policy within the document as the relevant planning policy considerations are already considered to be adequately managed through policies in the NPPF and/ or the CLP.

f. The making of the order (or neighbourhood plan) does not breach, and is otherwise compatible with, EU obligations.

In this regard the National Planning Practice Guidance explains that there are four directives that may be of particular relevance to neighbourhood planning:

- Directive 2001/42/EC on the assessment of the effects of certain plans and programmes on the environment (often referred to as the Strategic Environmental Assessment (SEA) Directive).
- Directive 2011/92/EU on the assessment of the effects of certain public and private projects on the environment (often referred to as the Environmental Impact Assessment (EIA) Directive).
- Directive 92/43/EEC on the conservation of natural habitats and of wild fauna and flora and Directive 2009/147/EC on the conservation of wild birds (often referred to as the Habitats and Wild Birds Directives respectively).

In the case of *Directive 2001/42/EC* a screening opinion was obtained from Cornwall Council in terms of the need for Strategic Environmental Assessment (SEA) whereby it was concluded that a SEA was not required. See decision letter at Appendix C).

With regard to *Directive 2011/92/*EU the NDP does not in itself propose any projects that are likely to have significant environmental effects. Compliance with this directive is more relevant to Neighbourhood Development Orders.

Turning to *Directive 92/43/EEC* and *Directive 2009/147/EC* these seek to protect and improve Europe's most important habitats and species. As part of the screening request for the SEA a Habitat Regulation Assessment Screening request was also submitted and it was concluded that not HRA was required. Thereby it has been concluded that the NDP is compatible with the above Directives.

We additionally wish to confirm that the policies in the plan accord with EU Human Rights obligations, for example the policies in the plan are equal to all individuals, and all residents in the Parish have had the right to a "fair hearing" through an effective and proportionate consultation process to reach out to different groups potentially affected. Consultation responses have been taken into account in a satisfactory manner during the processing of the plan.

g. Prescribed conditions are met in relation to the Order (or plan) and prescribed matters have been complied with in connection with the proposal for the order (or neighbourhood plan).

Regulation 32 of the Neighbourhood Planning (General) Regulations 2012 (as amended) set out a further basic condition for a Neighbourhood Development Plan in addition to those set out in the primary legislation. Being that:

 the making of the neighbourhood plan is not likely to have a significant effect on a European site (as defined in the Conservation of Habitats and Species Regulations 2012) or a European offshore marine site (as defined in the Offshore Marine Conservation (Natural Habitats, &c.) Regulations 2007) (either alone or in combination with other plans or projects). (See Schedule 2 to the Neighbourhood Planning (General) Regulations 2012 (as amended) in relation to the examination of neighbourhood development plans.)

Through the Submission of the Screening request for the SEA and the HRA it has been established that the NDP is not likely to have a significant effect on a European site or a European offshore marine site.

List of Appendices

Appendix A: Cornwall Council Designation Letter

- Appendix B: Designation letter and map which identifies the area to which the proposed neighbourhood development plan relates
- Appendix C: Decision letter from Cornwall Council in response to the screening request to determine if the Plan requires an SEA or HRA